## INFRASTRUCTURE ACCELERATION RESERVE

COMMITTEE OF THE WHOLE

Laura Mirabella

Commissioner of Finance and Regional Treasurer

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**Commissioner of Transportation Services** 

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### **PRESENTATION OVERVIEW**

- 1. Overview: Infrastructure Acceleration Reserve
- 2. Options and considerations
- 3. How it would work
- 4. Proposed list of projects
- 5. Recommendations

### OVERVIEW: INFRASTRUCTURE ACCELERATION RESERVE

### **OVERVIEW AND GUIDING PRINCIPLES**

Why accelerate Transportation infrastructure projects?

- Based on the roads capital prioritization process
- Includes projects that provide better options for travel during peak periods (i.e. enhance connections to GO, Viva and subway stations)
- Includes projects that support travel from new development areas including pedestrians, cyclists, transit riders and motorists
- Includes transportation improvements where they can provide some benefit for travelers who choose to drive during peak periods (i.e. connections to the Provincial highway network)

### **OVERVIEW AND GUIDING PRINCIPLES — CONT'D**

- Staff considered prior Council direction such as the Region's commitment to the fiscal strategy but also the need for more investment in growth projects over the near-term
- The Infrastructure Acceleration Reserve would allow for the acceleration of up to \$200 million of capital growth projects without the need to add more debt
- The program could be scalable according to Council priorities
- The reserve will be repaid from future development charge collections in the year the projects were originally in the plan
- The reserve could be used as a revolving fund for additional projects

### **OPTIONS AND CONSIDERATIONS**

#### **OPTIONS TO FUND THE INFRASTRUCTURE ACCELERATION RESERVE**

Funding Option	Pros	Cons
1. Borrow from asset replacement reserves and adjust contributions	<ul> <li>No immediate increase in tax levy</li> <li>The seed money could be found before 2022</li> </ul>	<ul> <li>The risk that funding may not be available or repaid when required for asset management needs</li> <li>Risk of higher future tax levy increases to cover costs when needed for asset management</li> <li>Interest earned on reserve balances may decrease</li> </ul>
2. Increase DC debt by \$200M by 2022	<ul> <li>No immediate increase in tax levy</li> </ul>	<ul> <li>The Region's outstanding debt will increase, resulting in a new level peak debt</li> <li>Increasing net debt could have adverse effects on the Region's credit rating which could increase the cost of borrowing for the Region and local municipalities</li> </ul>
3. Accommodate within proposed budget	<ul> <li>No immediate increase in tax levy</li> </ul>	<ul> <li>Consultations with departments required to identify further opportunities for reduction – capital projects from other departments may be delayed and/or cancelled</li> <li>Could be difficult to identify savings through further efficiencies without affecting services</li> </ul>

#### **OPTIONS TO FUND THE INFRASTRUCTURE ACCELERATION RESERVE**

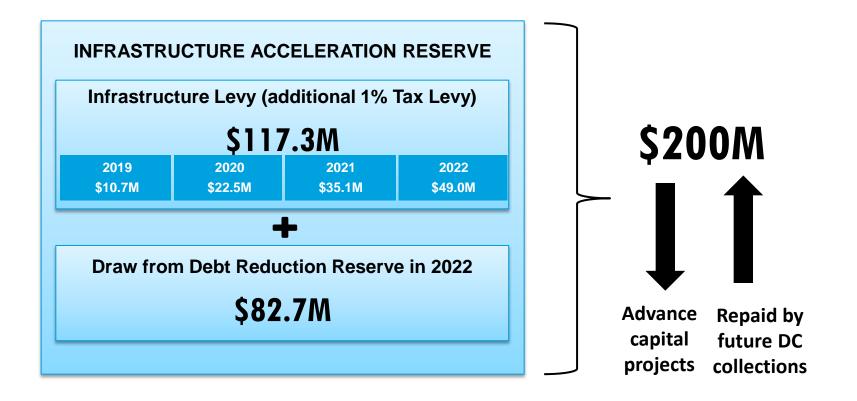
Funding Option	Pros	Cons
4. Use assessment growth revenue	<ul> <li>Potential revenue source in the years where growth is robust</li> <li>Potentially be a recurring source rather than one-time</li> </ul>	<ul> <li>Funding source is not reliable and difficult to predict</li> <li>Reduces flexibility in amount that can be contributed</li> <li>Assessment growth revenue should be used to fund operating impacts of growth</li> </ul>
5. Amending the Surplus Management Policy to contribute to the IAR	<ul> <li>No increase in tax levy</li> </ul>	<ul> <li>Funding source is unreliable and difficult to predict</li> <li>Year-end surpluses are already contributed to other reserves</li> <li>Reduces flexibility in amount that can be contributed</li> <li>It will be a one-time savings</li> </ul>

#### **RECOMMENDED OPTION**

Funding Option	Pros	Cons
6. Incremental tax levy	<ul> <li>Creates a dedicated funding source to accelerate priority projects</li> <li>Does not create pressures for other reserves and on other parts of budget</li> <li>At the end of four years, the tax levy contributions can be repurposed to support additional projects or be used for other budget priorities</li> </ul>	<ul> <li>Higher tax levy increase compared to historic trends</li> <li>Would be more difficult to address potential future pressures through further increases to the tax levy</li> </ul>

### HOW IT WOULD WORK

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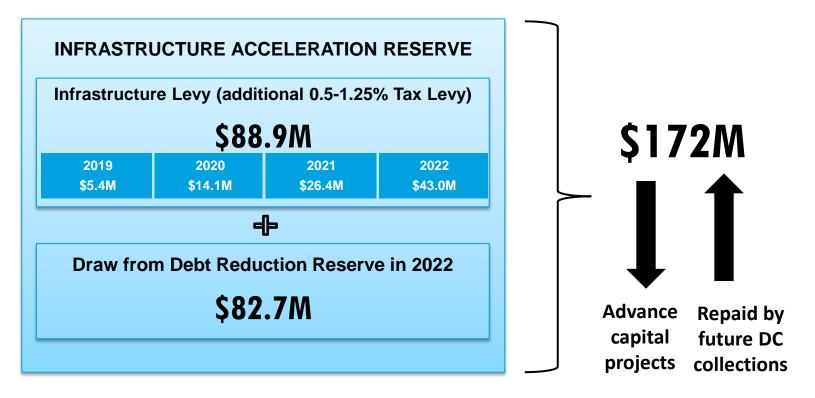


Budget Year	2019	2020	2021	2022
Proposed 2019	3.37%	2.96%	2.96%	<b>2.96</b> %
Incremental Infrastructure Levy	1.00%	1.00%	1.00%	1.00%
Total tax levy increase	4.37%	3.96%	3.96%	<b>3.96</b> %

The program is scalable and can be reduced or increased according to Council's priorities.

- •The rate of increase can be introduced gradually
- •The rate of increase can take place over a longer period of time (e.g., beyond 2022)

•The size of the program can be adjusted to match the list of projects



Budget Year	2019	2020	2021	2022
Proposed 2019	3.37%	<b>2.96</b> %	<b>2.96</b> %	<b>2.96</b> %
Incremental Infrastructure Levy	0.50%	0.75%	1.00%	1.25%
With Infrastructure Levy	3.87%	3.71%	<b>3.96</b> %	4.21%

### **PROPOSED LIST OF PROJECTS**

### **INFRASTRUCTURE ACCELERATION RESERVE RECOMMENDED PROJECTS**

PROJECT DESCRIPTION	From Year	To Year
Mid Block Crossing - Highway 404 North of 16th Avenue	2028	2022
Leslie Street - Bethesda Side Road to Bloomington Road	Beyond 10 Years	2022
Keele Street and King Vaughan Road	Beyond 10 Years	2023
Elgin Mills Road - Yonge Street to Bathurst Street	Beyond 10 Years	2023
Major Mackenzie Drive - Keele Street to McNaughton/Avro Road	Beyond 10 Years	2024
Dufferin Street - Major Mackenzie Drive to Teston Road	Beyond 10 Years	2025
Bayview Avenue - Bantry Avenue to 16th Avenue	Beyond 10 Years	2025
16th Avenue - Woodbine Avenue to Warden Avenue	Beyond 10 Years	2025
Mid Block Crossing - Highway 404 North of Major Mackenzie Drive	Beyond 10 Years	2026
Langstaff Road - Keele Street to Dufferin Street	Beyond 10 Years	2026
Warden Avenue - Major Mackenzie Drive to 19th Avenue	Beyond 10 Years	2027
Weston Road - Highway 407 to Rutherford Road	Beyond 10 Years	2028
Kennedy Road - Major Mackenzie Drive to North of Elgin Mills Road	Beyond 10 Years	2028
Intersection Improvements	Beyond 10 Years	2022

### RECOMMENDATIONS

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- Council approve the creation of the Infrastructure Acceleration Reserve Fund to advance priority growthrelated capital projects.
- The reserve be funded from an additional 1% Infrastructure Acceleration levy for the years from 2019 to 2022, and the transfer of \$82.7 million from the Debt Reduction Reserve in 2022.
- Staff be directed to report to Council by the end of second quarter of 2019 with a proposed list of growth related projects that could be accelerated using this reserve.

### **RECOMMENDATIONS - CONTINUED**

- Funds advanced from this reserve would be repaid from development charge collections in the year the projects were originally scheduled to be funded in the Region's capital plans.
- The Regional Treasurer be authorized to amend the 2019 to 2022 Budget to reflect this reserve.
- Council approve the addition of this reserve as an amendment to the Reserve and Reserve Fund Policy.
- The Regional Solicitor be authorized to prepare the necessary bylaws for this reserve.

# **END OF PRESENTATION**

